

Exhibit D

UNITED STATES DISTRICT COURT
FOR THE DISTRICT OF NEW HAMPSHIRE

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SECURITIES AND EXCHANGE
COMMISSION,

Plaintiff.

v.

LBRY, INC.,

Defendant.

* * * * *

No. 1:21-cv-00260-PB
February 23, 2022
2:00 p.m.

TRANSCRIPT OF MOTION HEARING AND STATUS CONFERENCE
HELD VIA VIDEOCONFERENCE
BEFORE THE HONORABLE PAUL J. BARBADORO

APPEARANCES:

For the Plaintiff: Peter Moores, Esq.
Securities and Exchange Commission

For the Defendant: Keith Miller, Esq.
Perkins Coie LLP

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Court Reporter: Brenda K. Hancock, RMR, CRR
Official Court Reporter
United States District Court
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P R O C E E D I N G S

THE CLERK: This Court is in session and has for consideration a motion hearing and status conference in civil matter 21-cv-260-PB, U.S. Securities and Exchange Commission versus LBRY, Inc.

THE COURT: I've been informed that some members of the public have requested access to this hearing. We've granted those requests. People who are not admitted as parties or counsel need to keep their cameras off and their microphones muted throughout the hearing; and of, of course, it is forbidden to make any recording of this proceeding.

Okay. So, I have a Motion to Quash, I have a Motion to Modify Scheduling Order, and I have a Motion for Protective Order that's not ripe yet that I won't consider, unless the parties jointly ask me to.

Let's start with the Motion to Quash. I'll hear the SEC on that motion.

MR. MOORES: Thank you, your Honor. Peter Moores from the Securities and Exchange Commission. We filed the Motion to Quash the subpoena for the testimony of Director Bill Hinman. We believe that the Morgan Doctrine is what controls here and that Director Hinman is a high-ranking governmental official afforded the protections of the Morgan Doctrine. As such, the sort of burden to take Mr. or Director Hinman's deposition switches over to the defendant here who is seeking the

1 deposition to establish that extraordinary circumstances are
2 present to warrant the circumstance of taking his deposition.
3 The test under the Morgan Doctrine for whether or not there are
4 exceptional circumstances has been phrased in a couple of
5 different ways, but essentially that the information sought is
6 not obtainable elsewhere and it is personally and uniquely
7 possessed by Director Hinman in this case; and, two, the second
8 prong, is that the information sought is essential, not merely
9 relevant to in this case the LBRY's case.

10 Many courts actually have a third prong, and, in fact,
11 the Ninth Circuit In Re: U.S. Department of Education, which
12 was cited on February 4th, 2022, has a third prong that there
13 has to be a showing of agency bad faith, and I don't believe
14 that that has been sort of argued here per se, but LBRY in its
15 papers has never suggested or offered that there is agency bad
16 faith and would fail under that third prong of the test. But
17 at least on the papers both parties, I believe, have argued
18 sort of the first and second prong that I identified, and we'll
19 go through that today, your Honor.

20 As I said, it is LBRY's burden to show these
21 extraordinary circumstances. LBRY has not shown that in its
22 papers. And, first, what LBRY has conceded is that Director
23 Hinman does not possess any knowledge of the case here. He
24 doesn't possess any knowledge about LBRY, doesn't possess any
25 knowledge about LBRY's offer and sales, nor LBC, which is LBRY

1 credits, token in question.

2 THE COURT: Let's back up, though, because I do think
3 they challenge your contention that he's a high-ranking
4 government official with a position -- formerly held a position
5 that would qualify for the privilege that you're invoking.
6 I've collected the cases that I can find, and certainly there
7 are cases where a court says this person is a high-ranking
8 official, this person is not a high-ranking official, but what
9 is the principal basis on which I should make the distinction
10 between someone who is sufficiently high ranking to be covered
11 by the privilege?

12 MR. MOORES: Your Honor, a lot of those cases that I
13 think we've all collected don't articulate a specific test. I
14 think that the case that -- one of the cases that LBRY has
15 cited says it has to be the sort of apex of the agency, but the
16 proof of the cases throughout have shown that it doesn't have
17 to be sort of the highest member of an executive agency, and so
18 I think it ultimately falls back as to the sort of first
19 principles of why the executive privilege or why that
20 protection is afforded, which is essentially that a member of
21 the sort of Executive Branch is not to be hauled into court to
22 testify or to be deposed based upon their decision-making
23 processes. Here we have Director Hinman who is, reports sort
24 of the second highest in terms of he's the head of the
25 division, is in charge of a lot of sort of internal decision

1 making at the Commission here and advising not only he's also
2 an attorney -- so advising as to policy as well as
3 attorney-client privilege up to the members of the Commission
4 itself. So, I believe that he qualifies in other cases,
5 including the Navellier case that we cited, where it upheld
6 that a division director was a high-ranking governmental
7 official.

8 THE COURT: Was that issue challenged by the plaintiff
9 in Navellier? I know that the judge applied the privilege and
10 concluded that the official was a high-ranking official, but I
11 didn't see in their evidence that that was a litigated point, a
12 disputed point. Can you help me out on that?

13 MR. MOORES: So, with respect to whether or not the
14 Morgan Doctrine applied, it was challenged, the Morgan Doctrine
15 specifically applied.

16 THE COURT: Did they make an argument to the judge
17 that the deponent was not a high-ranking government official
18 under Morgan?

19 MR. MOORES: My recollection, your Honor, is it at
20 least wasn't sort of foremost in the judge's ruling.

21 THE COURT: She didn't really explain. I agree she
22 applied it to someone at the same rank as we have here. I just
23 didn't see in her decision that she was evaluating competing
24 claims by the parties and coming down in a particular way on
25 it. So, I think it clearly applies to people like

1 cabinet-level secretaries, it clearly applies to people like
2 mayors of a city, and it has been widely applied to people who
3 are not at the very top of the agency that they're heading, and
4 I've got examples, and I can draw analogies, but I don't find
5 in any of the case law a detailed discussion of the way in
6 which a judge would go about determining whether someone is or
7 is not a high-ranking official.

8 The weakness of these kind of categorical approaches
9 to problems are that you don't get to weigh competing
10 considerations and a totality of relevant circumstances
11 sometimes that you would like to be able to do. For example,
12 here it appears that what LBRY wants to do is question the
13 former Director not about any facts about this particular case
14 that that person has knowledge of, because you've proffered
15 that he has no knowledge about this case, was not involved in
16 it, and has nothing to contribute based on personal knowledge
17 about it. Instead, it appears that LBRY is trying to depose
18 this person to gain access to his thought process about how the
19 general issue of how the Howey test applies to digital
20 currencies works, and that seems to be matters of which you
21 would ordinarily not get a deposition for reasons completely
22 unrelated to the Morgan Doctrine. It's the kind of thing that
23 either is simply not calculated to lead to any kind of relevant
24 information at all, or it's protected by the deliberative
25 process privilege. So, I think that's part of the struggle

1 here.

2 It is just not apparent to me what this person has to
3 say that could be at all helpful to me in resolving the case,
4 but I did want your thoughts on how I would go about
5 distinguishing between whether someone is a high-ranking
6 official or not. If you've got any other thoughts about it,
7 let me know.

8 MR. MOORES: Yeah, your Honor. I think that -- first
9 of all, I agree with a lot of what you just said about in terms
10 of the import of what Director Hinman's thoughts are and what
11 LBRY is seeking here, and I do think that there is a
12 relationship between the Morgan Doctrine and sort of
13 deliberative process privilege, which I think you were touching
14 a little bit upon, in terms of seeking the mental
15 decision-making processes of the deponent, and I think that
16 when you have someone who is cloaked with that decision-making
17 authority, which is, I believe, the sort of true import of why
18 LBRY is seeking Director Hinman, himself, they haven't noticed
19 somebody who is sort of lower on the staff or even a sort of,
20 you know, a low member of the staff. They wanted the Director
21 himself, who is cloaked with that authority of decision making
22 on behalf of the Division of Corporation Finance, and so I
23 think sort of the reasons that LBRY is seeking Director
24 Hinman's point of fact that he would be protected under the
25 Morgan Doctrine itself.

1 THE COURT: Although, the Morgan Doctrine appears to
2 be, rather than the deliberative process privilege, appears to
3 be focused primarily on the need to ensure that high-ranking
4 government officials aren't deluged with deposition requests,
5 because they supervise so many cases and deal with so many
6 issues that they should not be subjected to deposition as a
7 routine matter primarily because of the burden that it inflicts
8 on the person holding the position either as a current officer
9 or former official. So, that seems to be the primary
10 motivation for the doctrine. So, in one sense, if you were to
11 try to construct a test you would say, well, let's interpret
12 what a high-ranking official is in light of why we have the
13 rule, and we seem to have the rule because someone who is
14 sufficiently high up in a governmental structure can find their
15 lives completely consumed with testifying in depositions of
16 routine cases. I think your argument would be this person
17 oversees hundreds of matters that are potentially the subject
18 of litigation at any one time, and if you do not apply the
19 Morgan Doctrine to someone like this you will overburden the
20 holders of that office both while they currently hold the
21 office and after they complete their government service and
22 move on to other jobs. So, that would seem to be one way of
23 trying to distinguish when someone who is sufficiently high
24 ranking to qualify.

25 MR. MOORES: Your Honor, I agree. In terms of the

1 Division of Corporation Finance, it oversees the registration
2 of security offerings that, you know, equate to trillions of
3 dollars and hundreds, if not thousands, of various issuers.
4 So, to the extent that there was ever a decision on the
5 registration that would involve Director Hinman, just with
6 respect to digital assets this is the third case in which
7 Director Hinman has been at least noticed, if not more, and I'm
8 just basing this upon when there have been motions to quash in
9 the Kik case, which we cited in our briefs, and the Ripple
10 matter, which I'm sure you're going to hear at least about from
11 LBRY. So, this is the third time in which he's been hauled in
12 to testify as to his internal decision-making process with
13 respect to digital assets and --

14 THE COURT: One of the concerns, potential concerns,
15 about extending the doctrine too far down into an organization
16 is that you're unnecessarily insulating people from having to
17 provide information about things that might be very important
18 to a particular litigant. Say, for example, a person holding
19 the Director's position is a witness to allegations of sexual
20 harassment in the workplace. That would be a case in which the
21 availability of that person for deposition would be highly
22 important notwithstanding his or her high position in
23 government, but the way the privilege works, the Morgan
24 Doctrine works under those circumstances it would be relatively
25 easy for someone in LBRY's position to demonstrate that the

1 Director, although holding a high-ranking position, should not
2 be immune from having to cooperate because they have direct
3 personal knowledge and they are uniquely positioned to
4 contribute in an important way to the case, not simply because
5 they're high up in a chain, where the actual work is being done
6 by people many levels below. That's something that suggests to
7 me that we don't need to be, in determining what is high enough
8 for the Morgan Doctrine to apply, we don't need to be overly
9 concerned that will insulate people from being accountable for
10 their actions to the extent there's some reason to believe that
11 the person has engaged in conduct that might implicate them in
12 some kind of civil liability, or that they're a witness to
13 conduct. Then, even if the Morgan Doctrine applied, it would
14 fit within the exception.

15 MR. MOORES: Yes, your Honor. I believe the
16 hypothetical you provided does not really touch upon a lot of
17 the main primary concerns of the Morgan Doctrine. You know, if
18 it's an issue of sexual assault, that seems potentially a more
19 of a one-off situation that wouldn't overburden the
20 governmental official as well as something that's, you know,
21 within their knowledge as a potentially percipient witness and
22 does not go to their sort of decision-making in their official
23 duties.

24 THE COURT: And if there is an allegation, say, that
25 someone at the director level harbored a particular bias and

1 participated in decisions in a way that potentially provided
2 the target of the decision with a defense, say there was a
3 selective enforcement claim that survived, I've said the
4 selective enforcement defense doesn't survive here, one could
5 say that there's a general Morgan Doctrine applicability; but
6 where the subjective mental state of the Director bears
7 directly on a viable defense, that would be a case where you
8 would find an exception to the Morgan Doctrine.

9 MR. MOORES: Right, which I think is why you find, if
10 you read the Ninth Circuit's recent opinion and some of the
11 other court opinions that impose the bad-faith prong to the
12 sort of exceptional -- to whether or not the Morgan Doctrine
13 would apply or not, if there is a colorable argument of bad
14 faith, as you're suggesting, with the selective enforcement
15 claim, then that would fall outside of the Morgan Doctrine
16 potentially or at least it would be an exceptional --
17 extraordinary circumstance which would fall out of the
18 protection of the Morgan Doctrine.

19 THE COURT: All right. What else did you want to say
20 in support of your argument?

21 MR. MOORES: Thank you, your Honor. So, with respect
22 to the prong of whether or not the information is otherwise
23 available, this is not something that LBRY, who, again, has the
24 burden to establish is under the Morgan Doctrine, has really
25 put forth in their papers. If we look at some of the topics

1 that they believe that Dr. Hinman, sorry, Director Hinman would
2 be testifying about, the perception in the marketplace, so if
3 this is what the marketplace was thinking, then that clearly
4 would be available from another source other than Director
5 Hinman. And then the other sort of topics that they've
6 identified, which is the Commission's application of the Howey
7 test, or the Commission's approach in response to market
8 participants, or the status of the Commission's adoption, these
9 are not necessarily topics that are limited to Director Hinman,
10 and, again, if subject to discovery, then they could be
11 achieved in other ways than taking Director Hinman's testimony.
12 So, that would just, that prong alone LBRY fails in its effort
13 to take Director Hinman's testimony.

14 But more importantly I think, perhaps, is just whether
15 or not it is indeed relevant to this case, and as the standard
16 is, it's not just mere relevance. It actually has to be
17 essential to the defense's argument here, LBRY's argument, and
18 primarily they're offering or they're proffering it that
19 Director Hinman's testimony would be somehow relevant to their
20 fair notice defense for --

21 THE COURT: I think I've got your argument on that,
22 and my initial reaction is that argument is persuasive, that
23 fair notice defenses really turn on objective evaluations of
24 the available information and not the subjective understandings
25 of the people who are enforcing or promulgating the doctrine

1 that's being challenged. So, I understand you make that
2 argument. At least my preliminary assessment is that argument
3 is persuasive with me, so I don't need to hear you say more,
4 unless you feel you need to.

5 MR. MOORES: No, your Honor. The one thing I would
6 note sort of interestingly is LBRY is putting a lot of focus on
7 Director Hinman's speech and believes that it somehow supports
8 their position that the Howey test is too vague as applied to
9 at least LBRY's offer and sales. But Director Hinman
10 throughout his speech in 2018 upholds the Howey test. He's
11 simply applying the Howey test, and the references that he
12 makes to the Howey test are essentially just quoting the prongs
13 of it, where he might say if a promoter does not satisfy prong
14 two, then it's not an investment contract, or if it doesn't
15 satisfy prong three, then it's not an investment contract. So,
16 in any sort of way it doesn't sort of make logical sense that
17 the speech in and of itself would be evidence that the Howey
18 test is too vague, because Director Hinman himself is saying
19 that the Howey test is what controls and, you know, the
20 application of it is the facts and circumstances of the
21 situation.

22 So, the last point I would make, your Honor, is really
23 just the notion that, even if it was relevant, what they're
24 ultimately seeking, what LBRY is ultimately seeking is stuff
25 that is protected by the deliberative process privilege or the

1 attorney-client privilege. As I mentioned beforehand, Director
2 Hinman is an attorney, and in his role he would be providing
3 advice to the Commission or the Commissioners, and in terms of
4 developing policy, internal discussions about how that Howey
5 test would apply, the deliberative process privilege would also
6 apply. So, in terms of how --

7 THE COURT: I think you may be right on that, but if
8 that were all we were dealing with my inclination would be to
9 say you should have the deposition and you object and instruct
10 not to answer, and then the Court can evaluate on a
11 question-by-question basis claims of a deliberative process.

12 The basic problem for me is I haven't seen anything in
13 LBRY's requests that gives me any encouragement that he has
14 anything to say that would be relevant. I understand your
15 point is that the test here, to the extent the doctrine
16 applies, is much more than mere relevance, but I'm just not
17 seeing what he has to say that's useful at all in this
18 litigation, and so that would be a basis on which to
19 potentially quash a deposition subpoena. If it was just, well,
20 he's got things to say that are protected by the
21 attorney-client or deliberative process privilege, my view is,
22 well, let's see what he says in a deposition and you instruct
23 him not to answer on those questions where there's a potential
24 privilege, and then I evaluate those on a motion to compel.
25 Something like that's the way I would ordinarily do it.

1 MR. MOORES: I would agree, your Honor. I was just
2 suggesting that under this Morgan Doctrine specifically, and I
3 think you were talking a little bit perhaps outside the Morgan
4 Doctrine just on relevance, but within the construct of the
5 Morgan Doctrine, where LBRY has to establish extraordinary
6 circumstances, ultimately what they're seeking is not available
7 from Director Hinman due to the privileges, and that sort of
8 guts their argument that it is actually relevant or satisfies
9 the extraordinary circumstance.

10 THE COURT: Your point is to the extent they want to
11 get from him, Tell us what you guys were talking about inside
12 the agency when you were formulating your policies about what
13 would qualify as an investment contract under Howey, your view
14 is that's deliberative process and/or attorney-client, and he
15 would never get it anyway, so he can't satisfy the
16 extraordinary circumstances exception based on that. Okay. I
17 understand your argument.

18 MR. MOORES: Right. And then, lastly, I know that
19 LBRY has suggested that Director Hinman's testimony would be
20 relevant to its sort of defense in chief, which is just that
21 the offer and sales do not satisfy the Howey test itself, but
22 it doesn't seem that Director Hinman --

23 THE COURT: No offense to him, but that's my job here,
24 not his. What he says when he speaks as a private citizen,
25 what he says when he gives speeches, my reaction is I could

1 care less. I mean, that's not something that's entitled to
2 deference under any doctrine that I'm aware of, and in the end
3 of the day I'll make the decision whether the SEC has a viable
4 claim here or not. So, I don't think what he has to say about
5 how he thinks the doctrine works matters at all. Does it? I
6 mean, how does it -- I don't defer to government employees
7 giving speeches on their own dime talking about the way they
8 think the law works. I'm not giving any deference to that. Am
9 I right about that? Do you understand my concern?

10 MR. MOORES: I do, and I think you are right, your
11 Honor, that the deference is to the precedent and the
12 controlling case law, not to director --

13 THE COURT: And any regulations or actions that are
14 taken under doctrines like Chevron or similar doctrines in
15 which, when the agency speaks in ways that entitle it to
16 deference, then, of course, the Court would grant deference,
17 but the Court doesn't give deference to agency employees, even
18 high-ranking ones, when they try to say to people what they
19 think the law is. That doesn't get any deference, and so it
20 wouldn't affect my decision making one way or the other.

21 MR. MOORES: So, your Honor, subject to your questions
22 or rebuttal to what LBRY has to argue, I'll cede the floor.

23 THE COURT: Okay. Let me see what LBRY has to say.
24 Go ahead, Counsel.

25 MR. MILLER: Good afternoon, your Honor. My name is

1 Keith Miller. I represent LBRY, Inc. I'm a partner at Perkins
2 Coie.

3 Your Honor, I thought you made a good observation
4 regarding the rationale for the doctrine, and I'd like to
5 elaborate a little bit further on it. First, as I understand,
6 the rationale for the rule is twofold. One is to prevent a
7 chilling effect, if you will, on senior official government
8 officials so that they do not -- their discussions amongst
9 members of the agency are not chilled because of a threat of
10 being deposed. The second rationale, as you stated, is the
11 need to ensure that an official, because of his title, he's not
12 engaged in litigation depositions because of his title.

13 So, with that rationale I would argue, your Honor, we
14 need to look at what we're trying to get from Mr. Hinman.
15 First of all, we're trying to obtain as a private citizen -- as
16 he said, These are my personal statements -- what he believed
17 was relevant in making determination under Howey whether a
18 digital asset is a security. It's his speech that we're asking
19 to depose him about, not what did the other staff members talk
20 to you about about digital assets. That's not what we're here
21 to ask Mr. Hinman about. We're here -- he made a speech where
22 he drew conclusions as a personal individual. We believe it is
23 very dispositive on the issue of fair notice.

24 If the Director of -- I'm sorry. If the Director of
25 Corporate Finance has a theory about what the industry does

1 know and what the industry doesn't know, that's important
2 because it provides a standard. If the entire industry, and we
3 will be presenting evidence at trial on this, if the entire
4 industry doesn't know if a digital asset under these types of
5 circumstances is an investment contract under Howey, okay, that
6 is relevant to evidence at trial to prove that they didn't have
7 fair notice.

8 THE COURT: So, if he thought -- if a person in his
9 position gave a deposition in this case and took the position
10 that he subjectively thought that LBRY's offerings were
11 registrable securities offerings, that's a fact that I could
12 take into account in deciding whether your client is liable or
13 not? That seems really weird to me. We want to make decisions
14 about whether your client is liable based on the law, not based
15 on what random private citizens think about it.

16 MR. MILLER: It goes to fair notice, your Honor, what
17 in our papers we've shown. We have Mr. Hinman talking about
18 two digital assets, Bitcoin and Ether, and he concludes that
19 they are not securities, and he also concludes that at some
20 point in time, and his speech is clear on this, and it's also
21 cited by Chairman Clayton in his letter to Congress, that
22 securities that are initially securities can morph if the
23 efforts of others are no longer there. So, we think, and
24 there's never been any communication by the SEC about what are
25 those factors, like when is something a security in the

1 beginning and then morphs into a non-security? And so, we've
2 raised that as a defense here. In our answer we said, even if
3 it was at some point in time and it is no longer a security
4 because the efforts of others are ministerial, and so, if
5 Hinman were to testify, I went through this process in writing
6 my article and in connection with that I met with industry
7 leaders, I met with lots of different attorneys, and that was
8 the impetus of writing this speech, I think that goes to show
9 or support our argument of fair notice, that there really
10 wasn't fair notice here.

11 THE COURT: Let's assume that you're right, at least
12 insofar as it bears on your fair notice defense, what Hinman
13 actually publicly says, but that's not what you're seeking to
14 obtain in this deposition, because you already have what he
15 publicly says.

16 MR. MILLER: Right.

17 THE COURT: You're trying to get at things he hasn't
18 publicly said but that you think are useful in understanding
19 his thought process. I don't see how that has any bearing on
20 your fair notice defense.

21 MR. MILLER: Well, we would ask him, What was the
22 rationale for your speech? Why did you put it out? What were
23 your communications with third parties in connection with your
24 speech? What was your application at the time -- how did you
25 apply Howey to Bitcoin and Ether? You know, I think those are

1 the things that we would explore to try to figure out whether
2 our fair notice defense has further evidence that can be
3 demonstrated at the trial.

4 THE COURT: Okay. Well, look, I think that's helpful
5 to me, because it does -- you're being frank with me about the
6 kinds of things you want, which I appreciate. It helps me
7 evaluate your request. But I do understand you to be saying
8 that we really want to know what led into his speech, what his
9 thinking was, who he was talking to, what input he was getting
10 for it, because we think that bears on our fair notice defense.
11 That's primarily what you want to talk to him about. Is that
12 fair to say?

13 MR. MILLER: That's fair to say, and that's, frankly,
14 consistent in how the Court in the Ripple case has approached
15 this, and that is allow Hinman's deposition to occur and to
16 allow limited discovery regarding --

17 THE COURT: In that Ripple case I'm remembering, if
18 I've got it wrong, you'll tell me, wasn't there an aiding and
19 abetting allegation in that case, and didn't the Court
20 specifically have to be concerned with the subjective mental
21 state of the deponent to evaluate a claim? Much in the nature
22 of before I precluded it you asserted a selective enforcement
23 defense and a kind of bad-faith argument on the part of
24 decision makers, if I allowed that defense this case would look
25 more like Ripple, but it isn't really a Ripple case as it

1 currently is postured. So, isn't that a way to distinguish
2 Ripple? I think the government makes that point.

3 MR. MILLER: They do, and in our response, your Honor,
4 we demonstrate why the Court's opinion wasn't solely focused on
5 the aiding and abetting. Ripple and the individuals brought
6 the motion. And so, yes, the Court did mention that the
7 individuals have to substantiate a knowledge prong for aiding
8 and abetting, but it was also for the benefit of Ripple. It
9 wasn't just, Okay, individuals, you can take the deposition,
10 and I think we mention that in our brief at pages 12 and 13.

11 THE COURT: So, you argue that, but what about Judge
12 Bowler's decision in Navellier? She reached the conclusion
13 that the Morgan Doctrine did apply and protect someone at the
14 very same level. You just say she got it wrong on this one and
15 I should --

16 MR. MILLER: I think that case, if I remember it
17 correctly, your Honor, I believe that the depositions did take
18 place, but, again, the deliberative process privilege was
19 invoked at the deposition. It wasn't a blanket, absolute
20 prohibition, unless I'm mixing that case --

21 THE COURT: I may have misunderstood that. Let me ask
22 the government. Just tell me. You're the one that cited
23 Navellier. Is that right, the depositions already took place
24 and it's just a selective -- because that wouldn't make sense
25 to me. That would be a deliberative process privilege, not a

1 Morgan Doctrine problem.

2 MR. MOORES: Your Honor, I'll double check on this,
3 but it's my understanding that those depositions did not go
4 forward. It was a former Commissioner and it was the Director
5 of Enforcement. My understanding is that neither of those went
6 forward.

7 THE COURT: Yeah, the Morgan Doctrine is designed to
8 prevent the deposition entirely, not to prevent selective -- to
9 protect certain answers once the deposition is underway.
10 That's really more deliberative-process privilege kind of
11 issues. If you allow the deposition, the ordinary rules govern
12 how the deposition takes place. That's the way I thought the
13 Morgan Doctrine worked. Okay. So, you'll both check on that
14 and let me know if you come up with anything, and I'll go back
15 over it, but I didn't recollect that the depositions, in fact,
16 occurred. There were other depositions, but those depositions
17 I don't think did occur.

18 Okay. So, Counsel, can you help me out on this? What
19 do you think is the way to distinguish a high-ranking official
20 from a non-high-ranking official for purposes of the doctrine?

21 MR. MILLER: I think you need to go back to the
22 rationale again, which is the need to ensure that an official
23 in his official capacity isn't being burdened. Mr. Hinman is
24 no longer an official. So, that argument I think is much more
25 supportive of our argument.

1 THE COURT: I do think it's a relevant factor in
2 determining if they are a high-ranking official potentially
3 able to invoke the Morgan Doctrine whether there should be an
4 exception. I think it's a factor but not determinative.
5 That's how I process it. Do you agree or disagree?

6 MR. MILLER: Yeah, I agree. I do agree. And we also
7 say in terms of looking at, as you said, there are cases on
8 both sides where a mayor is clearly, you know, a top-ranking
9 official and when there's other deputies, things like that,
10 depending on the agency. So, we need to look at the SEC. The
11 SEC is run by the Chairman and four Commissioners. We're not
12 asking for their depositions. Underneath are five Division
13 Directors and 25 other offices that report to the office of the
14 Chairman. You've got Chief Accountant's office, you have Head
15 of Public Affairs, you have legislation and inter-government
16 affairs, you have the various divisions, Enforcement, things
17 like that. Our position would be in this context Mr. Hinman is
18 not a high-ranking official because he's not at the apex of the
19 decision making. And so, a lot of these cases talk about the
20 apex, and I've been trying to figure out what is apex, what
21 isn't, and I think it comes down to can they make the ultimate
22 decision.

23 THE COURT: Well, if you believe in the unitary
24 executive theory, there's only one person at the apex of the
25 Federal Government, and that's the President of the United

1 States. So, it clearly doesn't mean that, because it applies
2 to a secretary, it applies to cabinet secretaries, and it would
3 clearly apply to the SEC Commissioners and the Chair of the
4 Commission. The question is does it ever apply below that
5 level in an organization like the SEC, and I don't think
6 there's been a well-reasoned decision that I've seen that helps
7 inform how a court should go about undertaking that analysis,
8 so what we're left with are a bunch of analogies where the
9 court applied it this way and the other court applied it that
10 way.

11 What I'm inclined to do is to say that we should
12 evaluate high ranking not in any kind of absolutist or
13 categorical way; we should really look at what the functions of
14 the office are, and if those functions are such that that
15 person is likely to be involved in highly voluminous, complex,
16 discretionary decision making, where the person exercises a
17 policy formulation role and isn't simply executing policies
18 established at lower levels, that you probably ought to think
19 of that person as high ranking because, given the exposure that
20 that person has to potential litigation, the burdens on the
21 office could be extraordinary, as opposed to, say, a line SEC
22 attorney, like the one that's currently arguing in front of me,
23 who's not a high-ranking official, but when you go sufficiently
24 up the policy chain that that person is effectively a manager
25 of a big portfolio where hundreds and thousands of decisions

1 are being made by subordinates and reviewed that that person is
2 sufficiently high ranking to potentially qualify.

3 And then, in my mind, we should police the
4 extraordinary circumstances exception reasonably to allow
5 exceptions like the one I proposed, where someone has direct
6 personal knowledge of a matter that isn't part of his
7 management portfolio where he's indirectly supervising a bunch
8 of stuff but he, in fact, or she, in fact, witnessed something
9 if it happened in the office that gives rise to potential
10 liability. Then you would easily find the exception satisfied,
11 because that person has unique and very important information
12 as opposed to information that is largely derivative about
13 policymaking or execution of policy.

14 So, that's how I'm inclined to look at it, and
15 anything else you want to say on that subject go ahead, and
16 then make any other points you want to make on the particular
17 issue.

18 MR. MILLER: Just a final point is, again, I think the
19 Court should view this as an individual, yes, he was at an
20 agency, but expressed an opinion, their personal opinion, and
21 for that reason I think the exceptions to Morgan, the Morgan
22 Doctrine, apply, and the rationale for the Morgan Doctrine
23 would not apply in this situation.

24 THE COURT: All right. Thank you. I appreciate the
25 argument on it.

1 So, in preparation for the hearing today I carefully
2 reviewed the Supreme Court's decision in Morgan. I read the
3 First Circuit's decision in Bogan against the City of Boston
4 reported at 489 F.3d 417, a 2017 First Circuit decision, which
5 is, of course, controlling precedent in my case.

6 I tried to look at how other courts dealt with the
7 issue of whether someone is a high-ranking official or not,
8 and, as I have suggested to you, I don't think there are an
9 abundance of well-reasoned decisions, certainly nothing that's
10 controlling on me. Let me just identify a couple of examples
11 that I think are somewhat helpful, although the reasoning
12 provided is very limited.

13 I did look at the case of RI, Inc. against Gardner,
14 which is reported at 2011 Westlaw 4974834, an Eastern District
15 of New York decision from 2011 that held that the Solicitor
16 General of the United States Department of Labor was a
17 sufficiently high-ranking official to qualify under the Morgan
18 Doctrine.

19 I looked at a decision from the District of New
20 Jersey, U.S. against Sensient, S-e-n-s-i-e-n-t Colors, Inc.,
21 reported at 649 F.Supp. 2d 309, a 2009 District of New Jersey
22 decision, where the Court held that an EPA regional
23 administrator was a high-ranking government official.

24 And I looked at a decision from the District Court of
25 the District of Columbia, Low against Whitman, reported at 207

1 F.R.D. 9, where the Court concluded that the EPA's Deputy Chief
2 of Staff did qualify as a sufficiently high-ranking person.

3 Finally, I looked at, again, a District of -- Columbia
4 District Court decision, *Sourgoutsis, S-o-u-r-g-o-u-t-s-i-s*,
5 against United States Capitol Police, 323 F.R.D. 100, a 2017
6 District of Columbia District Court decision where the Court
7 held that the Inspector General of the United States Capitol
8 Police was a high-ranking official for the purpose of the
9 Morgan Doctrine.

10 As I said, my inclination, in the absence of more
11 specific guidance from the First Circuit or the Supreme Court,
12 is to suggest that in determining whether someone's a
13 high-ranking official you shouldn't look at a simple
14 categorical approach of are they the highest ranking official
15 in their agency. Rather, I think you should look at it
16 functionally, and do they perform functions that involve
17 supervision of a large number of subordinate employees that are
18 responsible for carrying out the day-to-day operations of that
19 particular governmental agency, whether they are involved in
20 overseeing substantial amounts of government activity that
21 could potentially expose them to hundreds of thousands of
22 lawsuits if they were routinely subject to deposition, and
23 judged by that standard -- and I do believe, as I said, that
24 the Navellier case that I've previously cited supports this.

25 I do believe that potentially that the former Director

1 does qualify as a high official. The fact that he's a former
2 official is a factor to consider but isn't dispositive,
3 because, again, we don't want people who take these positions
4 when they do leave office to spend the rest of their life
5 taking depositions, responding to efforts to establish whatever
6 it is that the litigant wants to establish. So, I do think
7 that this former Director does have a position that potentially
8 qualifies him under the Morgan Doctrine for protection against
9 deposition.

10 What's really important to me here, though, is I just
11 do not understand how the former Director has anything to
12 contribute here. And I respect Mr. Miller's argument, and I
13 appreciate his frankness. I don't think that questions about
14 what drove him to make the speech, who he communicated with
15 when he made the speech, what his internal thought process was,
16 or who he may have been deliberating with while formulating his
17 views on this matter come anywhere close to satisfying an
18 extraordinary circumstance test. To the extent he wants to use
19 the testimony to convince me that it was widely understood in
20 the marketplace that there was a particular view about how the
21 Howey test applies, that could be established from people other
22 than the former Director. One could imagine an expert witness
23 that might testify about that, one could imagine people engaged
24 in the industry that might be able to testify about that, and I
25 don't believe that that information would be uniquely available

1 from the former Director.

2 More fundamentally, I just don't see how that
3 information has any potential relevance to the proceeding. The
4 way I'm seeing it, the primary defenses here are this just
5 doesn't qualify under Howey, it's not an investment contract,
6 the SEC can't prove its case, and, in any event, we have a
7 viable fair notice defense. Both of those issues turn on
8 objective facts, the Director has no personal knowledge of the
9 particulars of this case, and in my view the fair notice
10 defense really turns on objective criteria, not subjective
11 thought process of the individual involved, and I do agree that
12 it's likely that, to the extent one wants to get into that,
13 it's hard for me to see how it isn't protected by the
14 deliberative process privilege, and so it wouldn't be
15 available, in any event. So, I don't believe that the
16 exceptional circumstances test comes anywhere close to being
17 satisfied here.

18 So, for those reasons and the additional reasons set
19 forth in the SEC's supporting memorandum I'm going to grant the
20 Motion for Protective Order and bar the deposition of the
21 former Director.

22 Does anybody need me to make any additional findings
23 or rulings with respect to that particular issue?

24 Is there anything else from the SEC that you feel I
25 need to take up that I haven't taken up?

1 MR. MOORES: Not as to that motion, your Honor.

2 THE COURT: All right. Mr. Miller, anything else?
3 Your objections are all preserved, of course, for purposes of
4 appeal. Is there anything else you need me to take up that I
5 haven't taken up on that particular --

6 MR. MILLER: No, your Honor.

7 THE COURT: All right. So, let's turn to the next
8 matter, which is a proposal by the SEC to delay the scheduling
9 of this case.

10 Counsel, one thing that has really resonated with me
11 in this case is that LBRY feels extremely burdened by this
12 litigation. Now, you make arguments that everything you've
13 done is appropriate and the discovery requests to date have not
14 been overly burdensome, but this is a company that is clearly
15 not in great financial circumstances. This has a big bearing
16 on their efforts to survive. This has been going on for years.
17 To the extent they oppose delays, I want to try to keep this
18 matter moving. On the other hand, your point is you think that
19 they have -- if I'm understanding your position correctly, your
20 position is that LBRY, without making it clear to you
21 initially, has arbitrarily drawn a self-imposed line on what
22 discovery they're going to produce and that they're not -- they
23 haven't produced anything post filing of the complaint. Am I
24 overstating your position, or is that your position?

25 MR. MOORES: Your Honor, there's a lot that's true.